

# Jackson County Profile

Statistical and Demographic Data for 2008 - 2011\*  
**County Commissioners**

Edmund Armstrong, James Riepenhoff, Tom Walton



Apple Water Tower, Jackson

## **County Department of Job and Family Services**

**Cindy Davis, Director**  
25 East South Street  
Jackson, OH 45640-1638  
740-286-4181

## **Child Support Enforcement Agency**

**Cindy Davis, Director**  
25 East South Street  
Jackson, OH 45640-1638  
740-286-4181 800-588-7161

## **Public Children Services Agency**

**Cindy Davis, Director**  
25 East South Street  
Jackson, OH 45640-1638  
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## **Jackson County One Stop Training and Technology Center**

**Cindy Davis, Director**  
25 East South Street  
Jackson, OH 45640  
740-286-4181

# Jackson County

## Job and Family Services Profile

### County Overview

Through its partnerships with community organizations and state and federal government agencies, Jackson County provides a number of services to families and individuals in need of assistance. These services range from food stamps, cash assistance, and child care subsidies to child support enforcement, job training, and access to medical care.

#### 2009 Census Poverty Levels as a Percentage of the Federal Poverty Level\*

	County	Ohio	U.S.
<18 Years of Age in Poverty:	36.5%	21.6%	20.0%
All Ages in Poverty:	22.9%	15.1%	14.3%

\*Federal Poverty Level as issued by the U.S. Department of Health and Human Services, and published in the Federal Register.

#### Population

2010 Census Population 33,549      2000 Census Population 32,641

Age Census (2010)	Population		% of Total Population	
	County	State	County	State
Age 0-17	8,155	2,730,751	24.5%	23.7%
Age 65 and Older	4,690	1,622,015	14.1%	14.1%
Median Age (2007-2009)*	38.9	38.2		
Average Household Size (2010)	2.53	2.44		

\*Data was not available for the following 6 Ohio counties: Harrison, Monroe, Morgan, Noble, Paulding, and Vinton. The data provided on these 6 counties is from the 2000 Census.

	2009-2010		2008-2009	
	County	State	County	State
High School Graduation Rate	88.6%	84.3%	86.6%	83.0%
High School Honors Graduation Rate	11.9%	18.5%	7.3%	18.7%

#### Vital Statistics

	County	County Rate per 1,000	2009	
			State	State Rate per 1,000
All Births	450	13.5	144,569	12.5
Teen Births: <15 Years of Age	1	0.9	182	0.5
15-17 Years of Age	15	21.0	4,391	18.7
18-19 Years of Age	44	114.9	11,031	68.2

	CY 2009				CY 2008			
	County	County Rate per 1,000	State	State Rate per 1,000	County	County Rate per 1,000	State	State Rate per 1,000
Marriages	248	7.4	66,426	5.8	187	5.6	68,872	6.0
Divorces	132	3.9	38,146	3.3	182	5.5	37,720	3.3

#### Dependency Rate

	County	2009		County	2008	
		State	State		State	State
Rate of Dependency on Income Supports*	31.7%	21.2%	29.0%	18.2%		
County Rank	14 of 88	N/A	9 of 88	N/A		

\*The 'Rate of Dependency on Income Supports' is the total amount of income support provided by taxpayer dollars (e.g. Retirement and Disability payments, Unemployment Compensation, Worker's Compensation, TANF, SSI, etc.) divided by total personal income. Note: Ranking based on highest (1) Rate of Dependency to lowest (88) Rate of Dependency.

# Jackson County

## Job and Family Services Profile

### Jobs

#### Income

The per capita income of a region provides a good barometer of its economic health. Over the last decade, per capita income fluctuations in Ohio have been highly correlated with employment growth or decline.

Per Capita Income Comparisons	County	Ohio	U.S.
Per Capita Income 2000	\$26,220	\$35,408	\$39,635
Per Capita Income 2009	\$19,361	\$28,206	\$29,845

#### Food Security\*

##### Prevalence of Household-Level Food Insecurity and Very Low Food Security 2005-2007 (Average) and 2008-2010 (Average)

Ohio Compared to 5 Surrounding States and U.S.

	Food Insecurity <sup>1</sup>			Very Low Food Security <sup>2</sup>		
	Avg. 2008-2010	Avg. 2005-2007 (Percent)	Change 2005-2007 to 2008-2010 (Percentage Pts.)	Avg. 2008-2010	Avg. 2005-2007 (Percent)	Change 2005-2007 to 2008-2010 (Percentage Pts.)
U.S.	14.6	11.0	3.6	5.6	4.0	1.6
Ohio	16.4	12.2	4.2	6.6	4.5	2.1
Indiana	13.0	10.2	2.8	5.4	3.6	1.8
Kentucky	15.6	12.7	2.9	5.7	4.5	1.2
Michigan	14.7	11.8	2.9	5.7	4.5	1.2
Pennsylvania	12.5	10.0	2.5	5.0	3.4	1.6
West Virginia	14.1	10.7	3.4	5.3	4.0	1.3

Food Secure households have access at all times to enough food for an active, healthy life for all household members. <sup>1</sup>Food insecurity is a condition that arises from lack of money and other resources to acquire food. Food-insecure households are classified as having either low food security or very low food security, which differ in the extent and character of the adjustments the household makes to its eating patterns and food intake.

<sup>1</sup>Households classified as having low food security have reported multiple indications of food access problems, but typically have reported few, if any, indications of reduced food intake. <sup>2</sup>Very low food security is a severe range of food insecurity in which the food intake of some household members was reduced and normal eating patterns were disrupted due to limited resources.

In the United States in 2010, 40.2 percent of households with incomes below the official poverty line were food insecure, compared with 7.4 percent of those with incomes above 185 percent of the poverty line.

For the reporting period 2008-2010 approximately 1 in 6 Ohioans were considered Food Insecure. Ohio ranked 2nd among the Most Populated states with the highest Food Insecurity Rate.

\*County-level data is not available.

Source: The USDA Report: 'Household Food Security in the United States in 2010.'

<http://www.ers.usda.gov/Publications/ERR125/ERR125.pdf>

#### Labor Force and Employment

The size of a county's labor force is an indication of economic health. It is influenced by both the economy and the size and composition of the population.

	CY 2010			CY 2009		
	County	State	U.S.	County	State	U.S.
Labor Force	15,300	5,897,600	153,889,000	15,500	5,970,200	154,142,000
Employment	13,500	5,303,000	139,064,000	13,800	5,359,000	139,877,000
Unemployment	1,700	594,500	14,825,000	1,700	611,200	14,265,000
Unemployment Rate	11.4	10.1	9.6	11.1	10.2	9.3
1st UC Benefit Payments	1,423	290,983	N/A	1,398	503,921	N/A
Total UC Benefits Issued	\$6,457,543	\$2,032,955,748	N/A	\$7,888,639	\$3,164,939,681	N/A
Average Weekly Benefit	\$299	\$296	N/A	\$303	\$321	N/A
UC Duration	13.0	19.9	N/A	17.6	19.9	N/A

# Jackson County

## Job and Family Services Profile

### Jobs

#### Worker Adjustment and Retraining Notification Act (WARN)

WARN provides protection to workers, their families and communities by requiring employers to provide notification 60 calendar days in advance of plant closings and mass layoffs.

	CY 2010		CY 2009	
	County	State	County	State
Employer WARN Notices	0	83	0	197
WARN Employees Affected	0	10,777	0	31,550

#### Reemployment and Eligibility Assessment (REA)

111 Jackson County residents, during FFY 2010, participated in the Reemployment and Eligibility Assessment (REA) program, which provides unemployed job seekers with services that promote quicker re-entry into the workforce.

**\*To learn more about Labor Market and Employment information, go to:**

<http://lmi.state.oh.us/asp/laus/vbLAUS.htm>

#### Commuting to Work\*

Metropolitan areas tend to draw the most commuters from their own and neighboring counties. In Jackson County, according to the U.S. Census Bureau, **35.0%** of workers who are at least 16 years of age commute to jobs that are outside their county of residence. An average commute time is **26.9** minutes.

\*NOTE: Blank field = "N/A"

#### Workforce Investment Act\*

The federal Workforce Investment Act (WIA) is a federally funded program that assists employers in obtaining skilled and productive employees; expands the available pool of skilled workers whose skills match current job opportunities; and measures program achievements in terms of customer outcomes and increased local accountability. Ohio has 31 comprehensive, full-service One-Stop sites, and 59 satellite sites throughout 20 local workforce development areas, with at least one site in every Ohio county. The following data is from Ohio's Annual Report for Program Year 2009:

Adult Programs	County	State	Dislocated Worker Programs	County	State
Total Participants	57	24,028	Total Participants	67	20,343
Total Exiters	18	8,951	Total Exiters	41	6,064
Entered Employment Rate	80.0%	64.0%	Entered Employment Rate	65.4%	68.5%
Retention Rate	80.0%	81.0%	Retention Rate	95.0%	85.9%
Average Earnings	\$13,074	\$14,616	Average Earnings	\$16,816	\$17,050

Youth Programs	County	State
Total Participants	113	14,299
Total Exiters	36	4,702
Placement in Employment or Education Rate	58.8%	53.2%
Attainment of Certificate or Diploma Rate	53.3%	57.2%
Literacy/ Numeracy Gains Rate	0.0%	39.1%

\*NOTE: Blank field = "N/A"

# Jackson County

## Job and Family Services Profile

### Family Services

#### Child Support

The Jackson County Child Support Enforcement Agency establishes paternities and obtains, enforces, and collects child support funds for children.

**\$4,753,163** in IV-D child support was collected by the county during 2010.

Child Support Cases	FFY 2010		FFY 2009	
	County	State	County	State
Number of Cases	3,013	992,344	2,935	985,863
Paternity Establishment Rate*	100.4%	93.4%	100.9%	93.6%
Cases with Support Orders	1,967	771,082	1,945	754,903
Percentage of Cases with Support Orders	65.3%	77.7%	66.3%	76.6%
Collection Rate on Current Support Due	73.2%	66.6%	72.9%	67.4%
Rate of Cases Paying on Arrears	70.5%	64.0%	74.7%	66.5%

\*The Paternity Establishment Rate is the total number of children born out-of-wedlock, who had active child support cases, for whom paternity was established or acknowledged as of the end of the reporting period, divided by the total number of children born out-of-wedlock, who had active child support cases, as reported 12 months prior to the reporting period. In some cases, the rate can exceed 100%.

#### Food Assistance (FA)

The Food Assistance program is designed to raise nutritional levels, to expand buying power and to safeguard the health and well-being of individuals and families whose gross monthly income is within 130 percent of the federal poverty guideline. Half of all recipients are children.

Food Assistance	SFY 2011*		SFY 2010*	
	County	State	County	State
Average Monthly Adult Recipients	6,160	1,377,173	6,072	1,263,791
Average Monthly Child Recipients	3,955	953,014	4,015	913,901
Total # of Recipients (Annual Unduplicated)	10,115	2,330,187	10,087	2,177,692
Percent of Population**	NA	NA	30.1%	18.9%
Net Expenditures	\$12,103,099	\$2,959,815,232	\$11,884,521	\$2,878,718,888
Average Annual FA Payment per Recipient	\$1,197	\$1,270	\$1,178	\$1,322

\*Due to changes in data collection and reporting systems, Food Assistance data is now presented as SFY values.

\*\*Value cannot be calculated as SFY 2011 data is not yet available.

#### Ohio Works First (OWF)

Ohio Works First (OWF) is the financial-assistance portion of the state's Temporary Assistance to Needy Families (TANF) program, which provides cash benefits to needy families for up to 36 months.

**56** out of every 1,000 residents in Jackson County received cash benefits through OWF during SFY 2010.

Cash Assistance (CA)	SFY 2011*		SFY 2010*	
	County	State	County	State
Average Monthly Adult Recipients	673	138,085	609	136,820
Average Monthly Child Recipients	1,323	283,338	1,261	282,754
Total # of Recipients (Annual Unduplicated)	1,996	421,423	1,870	419,574
Percent of Population**	NA	NA	5.6%	3.6%
Net Expenditures	\$2,143,747	\$466,826,098	\$2,032,122	\$472,979,087
Average Annual CA Payment per Recipient	\$1,074	\$1,108	\$1,087	\$1,127

\*Due to changes in data collection and reporting systems, Ohio Works First data is now presented as SFY values.

\*\*Value cannot be calculated as SFY 2011 data is not yet available.

# Jackson County

## Job and Family Services Profile

### Family Services

#### Child Safety and Care/Placement

The Jackson County Public Children Services Agency administers local adoption assistance, foster care services, and child welfare intervention programs. The agency strives to reunify children with their families when possible, or find other permanent living arrangements for them when they cannot safely return home.

	CY 2010		CY 2009	
	County	State	County	State
Reports and Investigations - Allegations of Child Abuse and Neglect Cases*	206	72,222	253	79,906
Number of Maltreatment Cases**	77	15,297	64	15,358
Percentage of Children With No Recurrence of Maltreatment	94.8%	93.0%	89.1%	92.7%

\*Reports classified as 'Substantiated,' 'Unsubstantiated,' and 'Indicated or Reason to Suspect' are automatically screened as 'Traditional Pathway' reports. \*\*'Number of Maltreatment Cases' - these cases have a suspected or indicated report of neglect or abuse. These cases are not included in AR reports.

#### Ohio's Differential Response System

-Differential Response offers child welfare agencies different options for responding to accepted reports of child abuse and neglect. Ohio's Differential Response system requires such reports to be assigned to either the "Traditional Response (TR)" pathway or the "Alternative Response (AR)" pathway. Right now –and for the foreseeable future – Ohio just has the two pathways in our DR system. Other states have additional pathways, for example, a prevention pathway, (but for now AR and TR are Ohio's two response options.

-In some instances, a traditional child protection response is needed in order to determine whether abuse or neglect has occurred and to ensure child safety and well-being. However, for many other families, an alternative approach may be more appropriate and strengthen family engagement. Ohio's Alternative Response pathway provides a second response option in which caseworkers partner with families and ensure that they are connected with the services and supports they need to keep their children safe. Alternative Response sets aside fault finding and substantiation decisions and applies only to reports that do not allege serious or imminent harm. It is true that DR developed out of work done by the Subcommittee exploring inconsistencies in Ohio's application of statutory definitions, but DR was more of an offshoot to enhance how we are working with families after the point of screening.

-During the 2010 reporting period, there were 25 out of 88 counties implementing Differential Response in Ohio, (ten counties throughout the calendar year; 15 counties for a portion of the calendar year). At this time, data for the first ten counties to implement the Differential Response Process is available.

#### Reports Served<sup>1</sup> Through Ohio's Alternative Response Pathway CY 2009 and CY 2010

County/Agency	Incidents <sup>2</sup>			Children <sup>3</sup>			<sup>1</sup> Reports Served <sup>1</sup> - The number of Child Abuse and Neglect Reports filed that have been Accepted, Assigned, and referred to the Alternative Response Program. <sup>2</sup> Incidents <sup>1</sup> - Data could include more than one child. <sup>3</sup> Children <sup>1</sup> - Data is child-specific. Blank fields indicate no data available. During the 2010 reporting period, there were 25 counties implementing the Differential Response Program in Ohio. At this time, data for the first ten counties to implement the Differential Response Process is available. *Decreased staff reduced the number of reports that could be processed. Staff levels are increasing at this time. **These counties were included in an evaluation study and scaled up AR implementation after the study was completed. (This was also true of the other pilot counties. Because of the volume of cases in these metro counties, however, their numbers show the most significant growth. Pilot counties across the board were all scaling up during this time and increasing their numbers with the exception of Clark, which had experienced staffing reductions and was also part of an ongoing evaluation study, which has limited their AR service numbers.)
	CY2009	CY2010	Total	CY2009	CY2010	Total	
Ashtabula		56	56		99	99	
Athens		50	50		79	79	
Champaign		26	26		30	30	
Clark*	233	178	411	355	269	624	
Coshocton		17	17		23	23	
Erie		63	63		92	92	
Fairfield	260	369	629	388	523	911	
Franklin**	871	2,169	3,040	1,187	2,975	4,162	
Greene	200	286	486	273	444	687	
Guernsey	117	229	346	169	278	447	
Hamilton		128	128		180	180	
Hocking		39	39		46	46	
Huron		67	67		104	104	
Licking	126	247	373	191	415	606	
Lucas**	273	2,916	3,189	336	3,674	4,010	
Madison		26	26		39	39	
Mahoning		51	51		72	72	
Medina		37	37		57	57	
Montgomery		57	57		91	91	
Richland		24	24		34	34	
Ross	108	207	315	144	315	459	
Summit		63	63		90	90	
Trumbull	309	615	924	348	748	1,096	
Tuscarawas	103	123	226	166	219	385	
Washington		47	47		76	76	
<b>TOTAL</b>	<b>2,600</b>	<b>8,090</b>	<b>10,690</b>	<b>3,557</b>	<b>10,942</b>	<b>14,499</b>	<b>Report Date:</b> June 30, 2011 (Unduplicated Data)

# Jackson County

## Job and Family Services Profile

### Family Services

#### Child Custody/Reunifications

	FFY 2010		FFY 2009	
	County	State	County	State
Children Entering Custody	32	7,033	18	7,743
Children Reentering Custody	1	922	2	952
Number of Children Reunified	6	4,276	29	5,847
Number of Children Reunified <12 Months	4	3,135	11	4,008
Percent of Child Reunifications <12 Months*	66.7%	73.3%	37.9%	68.5%
	<u>Snapshot Date 9/30/2011</u>		<u>Snapshot Date 9/30/2010</u>	
Children in Licensed/Certified Foster Homes	20	7,958	19	8,075
Children in Permanent Custody	6	3,850	9	4,414

\*The above data, used for Federal reporting purposes, represents member counts, not unduplicated counts.

#### Adoption\*

Ohio counties provide a comprehensive scope of services to birth parents, adoptive parents, and adoptive children, particularly those children who have been in foster care.

	FFY 2010		FFY 2009	
	County	State	County	State
Number of Children Adopted	3	1,434	3	1,452
Adoptions Completed within 24 Months	3	475	0	497

\*The above data, used for Federal reporting purposes, represents member counts, not unduplicated counts.

#### Kinship Permanency Incentive\*

KPI provides time-limited incentive payments to relatives caring for minor children who would be at risk of harm if they remained in their own homes.

(Unduplicated Counts)	SFY 2011**		SFY 2010**	
	County	State	County	State
Children Approved for Initial KPI Funding	12	2,430	10	2,106
Children Receiving KPI Payments Redeterminations	20	5,430	20	5,730
Total Number of Children Receiving KPI Payments	32	7,860	30	7,836

\*Blank Field = N/A

\*\*Due to changes in data collection and reporting systems, KPI data is now presented as SFY values.

# Jackson County

## Job and Family Services Profile

### Family Services

#### Child Care

Ohio counties provide child care services and early learning opportunities that families need to succeed at work and school. Through state and federal funding, families whose income is at or below 150 percent of the federal poverty guideline can receive payment for all or part of their monthly child care expenses while parents work or attend job training/educational activities. A family may remain eligible until income increases to 200 percent of the federal poverty guideline.

Children Served	CY 2009		CY 2008	
	County	State	County	State
Number of Children Using Publicly Funded Child Care (Unduplicated Count)	332	192,697	340	198,244
Public Funds Used for Child Care Expenditures	\$555,721	\$569,657,458	\$534,149	\$558,762,587
Annual Average Expenditure per Child	\$1,674	\$2,956	\$1,571	\$2,819

#### Providers

Number of Licensed Child Care Centers*	7	4,114	7	4,297
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\*Includes licensed full-time, part-time, Head Start, school-based and combination centers with 7 or more children.

#### "Step Up To Quality" Program

Step Up To Quality (SUTQ) is Ohio's voluntary quality rating system for child care programs. SUTQ is designed to increase the number of high-quality programs, recognize and support programs that achieve higher quality standards, and provide parents with an easy-to-use tool to assist them in making more informed choices on behalf of their children. Programs with the highest ratings qualify for monetary awards.

The number of Licensed Child Care Centers Earning Quality Ratings as of June 30, 2011: **5**

For additional information about child care services, Step Up to Quality (SUTQ), or to search for child care in your area, go to: <http://jfs.ohio.gov/cdc/childcare.stm>

#### Adult Protective Services (APS)

County Departments of Job and Family Services provide Adult Protective Services to the elderly who are in danger of harm, unable to protect themselves, and/or have no one to assist them.

	SFY 2010-SFY2011*		SFY2009-2010*	
	County	State	County	State
Adult Cases	42	15,359	25	15,992
Cases Deemed Emergencies	14	549	0	676
Cases in Need of Protective Services	25	6,545	8	7,037
Cases Where Protective Services Not Available	0	86	0	77

	SFY 2011		SFY 2010	
	County	State	County	State
Expenditures**	\$31,557	\$17,548,663	\$40,648	\$18,015,496

\*Due to changes in data collection and reporting systems, APS data is now presented as SFY values.

\*\*APS funds are allocated at the beginning of the SFY (State Fiscal Year), July 1st to June 30th

No data is available for Brown and Hancock Counties. Blank field = NA.

# Jackson County

## Job and Family Services Profile

### Medical Assistance

Ohio offers a variety of assistance programs to give those with limited resources access to basic medical care. The most comprehensive of these is Medicaid, the federally funded, state-administered program that reimburses doctors and health-care facilities for providing services to eligible individuals with low income.

#### Medicaid Enrollment

Medicaid is the state and federally funded program that pays for health care services for eligible low-income people of all ages, including children, pregnant women, families, older adults and Ohioans with disabilities. Medicaid services are delivered via contracted health care providers, ensuring that Medicaid consumers get access to needed services, such as physician visits, hospital inpatient care, prescription drugs and home health services.

	CY2010	
	County	State
Average Members per Year (Ages 0-18)*	4,907	1,159,095
Percentage of Members Enrolled (Ages 0-18)**	49.9%	55.1%
Average Members per Year (Ages 19-64)*	4,058	787,749
Percentage of Members Enrolled (Ages 19-64)**	41.3%	37.5%
Average Members per Year (Ages 65 Over)*	870	155,896
Percentage of Members Enrolled (Ages 65 and Over)**	8.8%	7.4%
Average Members per Year (All Age Groups)***	9,834	2,102,740
Percentage of Members Enrolled Total Population (All Age Groups)***	N/A	28.4%

\*Average Members per Year=Member Months Total Enrollment/12

\*\*Percentage of Members Enrolled=Member Months Total Enrollment/Member Months Total Enrollment All Age Groups

\*\*\*Percentage of Members Enrolled Total Population (All Age Groups)=Total Enrollment/Population per U.S. Census Bureau

#### Nursing Facilities/Residential Care

	CY 2010		CY 2009	
	County	State	County	State
Nursing Homes*	4	944	4	959
Residential Care Facilities*	2	598	2	593
Medicaid Eligibles Living in Nursing Facilities	151	45,914	157	49,088
Total Expenditures	\$7,984,165	\$2,633,818,983	\$8,724,571	\$2,946,913,921

\*Total includes state-licensed and Medicaid-certified facilities. Data is point in time, as of 5/13/2011.

#### Alternatives to Nursing Facilities (Waiver Programs)\*

Waiver programs allow people on Medicaid with disabilities to receive care in their homes and communities instead of in nursing homes. The following chart lists the waiver programs available in Ohio for SFY 2010 and SFY 2011, and the number of Jackson County residents participating in them.

Unduplicated Number of Residents Receiving Services Waiver Type	SFY 2011		SFY 2010	
	County	State	County	State
Choices - Age 60 or older	46	734	44	645
PASSPORT - Pre-admission Screening System Providing Options and Resources Today - Age 60 or older	325	39,483	307	36,373
Assisted living - Age 21 or older	46	3,893	42	2,887
Individual Options Waiver - Available to all ages	29	16,881	29	16,216
Level One Waiver - Available to all ages with an ICF/MR Level of Care	13	10,555	8	8,901
Ohio Home Care - Age 59 or younger	68	10,387	58	9,660
Transitions - Age 60 or older	12	2,943	13	2,995
Transitions Carve Out - All ages	17	2,181	16	2,020
Unduplicated Counts	542	85,346	486	78,195

\*Due to changes in data collection and reporting systems, Waiver Program data is now presented as SFY Totals.

For more Medicaid Information on Jackson County, go to:

<http://jfs.ohio.gov/OHP/reports/>